

Report of the Independent and Parish
Remuneration Panel on the Review
of Parish Members' Allowances
for the 2017/2018 Financial Year

For

Parish Councils in the Cherwell District

December 2016

REPORT OF THE INDEPENDENT AND PARISH REMUNERATION PANEL

REVIEW OF PARISH MEMBERS' ALLOWANCES FOR THE 2017/2018 FINANCIAL YEAR

1 Introduction

- 1.1 The Local Authorities (Members' Allowances) (England) Regulations 2003 (as amended) provide all parish councils with the discretion to introduce allowances schemes whereby a parish basic allowance plus travelling and subsistence allowances can be paid to their elected members. Further, a travelling allowance and a subsistence allowance, but not a parish basic allowance, can be paid to co-opted members of parish councils.
- 1.2 The setting of the levels of the allowances is open to parish councils to determine after first considering the recommendations of the Parish Remuneration Panel. This is in line with the Government's view that the allowances system provides for clear and transparent local accountability as parish councils, like other local authorities, will be both accountable and answerable to their local communities in terms of the allowance payments made to their members.
- 1.3 The Panel has completed its work on the review of allowance matters which fall to it under the 2003 Regulations. This report sets out the recommendations of the Panel which must be considered by parish councils when they determine whether to continue to pay allowances or introduce allowance schemes for the first time and, where appropriate, the levels of the allowances to be paid.

2 The Parish Remuneration Panel

- 2.1 The Parish Remuneration Panel was appointed by Cherwell District Council on 21 July 2003 pursuant to Regulation 27 of the 2003 Regulations.
- 2.2 The current membership of the Panel is:
- Ms Jeanette Baker
Mr Ray Everitt
Mr David Shelmerdine
Mr Christopher White
- 2.3 The Panel met on 6 December 2016 to consider its recommendations for the 2017/18 municipal year.
- 2.4 Mr Christopher White was appointed as Chairman for the meeting.
- 2.5 Natasha Clark (Democratic and Elections Manager) and Lesley Farrell (Democratic and Elections Officer) provided the Panel with administrative advice and support.
- 2.6 The Panel's findings are set out in this report, together with recommendations for consideration by Parish Councils.

3.0 Terms of Reference of the Panel

- 3.1 The Terms of Reference of the Panel remain as originally agreed when it was first constituted in 2003.
- 3.2 These Terms of Reference accord with the provisions of Regulation 28 which provide that the Panel must produce a report and recommendations on:
- (a) the amount of parish basic allowance payable to the elected members of parish councils;
 - (b) the amount of travel and subsistence allowance payable to members of parish councils;
 - (c) whether the parish basic allowance should be payable only to the chairman of the parish council or to all of its elected members;
 - (d) whether, if a parish basic allowance is to be made to both the chairman and other elected members, the allowance payable to the chairman should be set at a higher level than that of the other elected members and if so, the higher amount which should be payable;
 - (e) the responsibilities and duties in respect of which members of parish councils should receive travel and subsistence allowances.

4.0 Basic Allowance

- 4.1 The 2003 Guidance allows for the Panel to recommend the same levels of parish basic allowance for all parish councils or different levels for different councils.
- 4.2 In considering allowances for parish councils, the approach previously adopted by the Panel has been to express the Parish Basic Allowance as a percentage of the Basic Allowance paid by Cherwell District Council to its members.
- 4.3 The Panel had previously agreed a population-based banding criterion for calculating the levels of the parish basic allowances whereby the parishes were divided into Band 1, Band 2 and Band 3 (from the largest to the smallest).
- 4.4 The Panel believed that the banding approach was the most appropriate and logical. The banding levels were set as follows; Band 1 – electorate above 5001, band 2 – electorate between 901 and 5000, Band 3 – electorate below 900. Further, it also provided a link in terms of assessing payment levels for future reviews by the Panel.
- 4.5 The Panel reaffirmed its view that the diversity of the parishes in the District did not support the introduction of a single parish allowance across all parish councils. It believed this could result in a very significant increase in parish precepts, especially for the smaller parishes, assuming this allowance was introduced, and if a reasonable level of allowance was to be recommended for the larger parishes.
- 4.6 The Panel reaffirmed that the banding of parish councils according to population remained appropriate. It believed that there remained a strong and identifiable correlation between population, financial resources and levels of member activity.

4.7 The agreed population bands remain:

Band 1 – electorate above 5001

Band 2 – electorate between 901 and 5000

Band 3 – electorate below 900

4.8 With the substantial building programme across Cherwell District, the bandings have been reviewed and five villages, Ambrosden, Caversfield, Gosford and Water Eaton, Launton and Upper Heyford have increased sufficiently to be moved from band 3 into band 2. Upper Heyford is currently going through a boundary review and may move back to band 3.

4.9 The agreed bandings are:

- Band 1- Banbury, Bicester and Kidlington
- Band 2 - Adderbury, Ambrosden, Bloxham, Bodicote, Caversfield, Deddington, Gosford and Water Eaton, Hook Norton, Launton and Upper Heyford
- Band 3 - All remaining parishes

4.10 By this criterion, the Parish Basic Allowance expressed as a percentage of the Basic Allowance of Cherwell District Council would be 20% for Band 1 Parish Councils, 10% for Band 2 Parish Councils and 5% for Band 3 Parish Councils.

4.11 Whilst acknowledging parish populations are increasing; the Panel agreed that the banding levels were still appropriate. The Panel agreed that due to population changes some parishes may change band in 2018/19 and it was therefore necessary to review population levels annually to ensure parishes were banded correctly.

5.0 Enhanced Payment to the Parish Chairman and Town Mayors

5.1 The Panel re-affirmed that as Parish Chairmen and Town Mayors often have significant additional responsibilities above their duties as an ordinary member, this responsibility should continue to be reflected in an enhanced allowance.

5.2 The Panel also reaffirmed that enhanced payments to Parish Chairmen and Town Mayors should be based on a 50% increase to the parish basic allowance.

6.0 Travel and Subsistence Allowances

6.1 The Panel noted that under the 2003 Regulations, the categories of duty that qualify for the payment of a travel and subsistence allowance are:

- (a) for attending a meeting of the parish council or any of its committees or sub-committees or meeting of a body to which appointments or nominations are made (including committees or sub-committees of those bodies);

- (b) for attending meetings of any association of authorities of which the parish council is a member;
- (c) for performing any duty under the parish councils Standing Orders made under Section 135 of the Local Government Act 1972 requiring a member or members to be present when tender documents are opened;
- (d) for the performance of any duty in connection with the discharge of any function of the Council conferred by or under any enactment and empowering or requiring the Council to inspect or authorise the inspection of premises; and
- (e) for carrying out any other approved duty by the Council, or any other duty of a class so approved for the purpose, or in connection with, the discharge of the functions of the Council or any of its committees or sub-committees.

6.2 The Panel noted that the setting of travel and subsistence allowances was a matter for each parish council to determine. However, the Panel reaffirmed that the levels recommended to parishes should mirror those agreed by the District Council.

6.3 The Panel reaffirmed its view that parish councils were best placed to determine which of the duties in Point 6.1 should be included in their allowances scheme.

6.4 The Panel also noted that under previous arrangements various other matters relating to the payment of travel allowances were specified by the Secretary of State to cover those occasions when members were required to travel on official Council business by means other than their own vehicles, specifically:

- (a) travel by public transport (the rate payable not to exceed the amount of any ordinary or other cheap fare (if available) and where there is more than one class of fare travel should be by second class fare unless it is decided that first class fare should be substituted);
- (b) supplementary allowances (the rates/fares referred to above to be increased by any supplementary allowances but not exceeding the expenditure incurred);
- (c) travel by taxi (and public transport) (in cases of urgency, and where no other public transport is available, the reimbursement of the actual taxi fare and, in any other case, where travel is by public transport, the payment not to exceed the amount of the fare);
- (d) travel by hired vehicle (the usual allowance rates applicable to the cc of the hired vehicle in accordance with the allowance rates specified by the relevant council excluding the hire costs).

6.5 The Panel reaffirmed its view that it would be appropriate to make additional payments to cover tolls and other miscellaneous type parking charges.

6.6 The Panel also reaffirmed its view that the various matters outlined in Point 6.4 above should continue to be included in parish allowances schemes.

7.0 Dependent Carers' Allowance

7.1 During the 2012/13 review the panel suggested that an allowance would be appropriate for dependent carers. It has since come to light that the Local Authorities (Members Allowances) (England) Regulations 2003 do not allow for a Dependent Carers' Allowance. This must therefore be withdrawn.

7.2 The National Association of Local Council (NALC) are currently seeking an amendment to the Local Authorities (Members Allowances) (England) Regulations 2003 to allow the provisions of paragraph 7 to apply equally to local councils as well as principal authorities. This would give councillors on local councils the same right as councillors on principal authorities to be able to claim the dependant carers allowance.

7.3 This will be revisited in the Members Allowance 2018/19 review.

8.0 Recommendations to Parish Councils

8.1 Based on the information provided to the Panel, it recommended:

- (a) Parish allowance rates should continue to be based on a proportion of the District Council rates.
- (b) The basic allowance should be increased in line with the District Council rates (recommended increase of 1.25% for the 2017/18 municipal year)

Band 1 Basic Allowance (20% of District Basic Allowance)	£840 PA
Band 2 Basic Allowance (10% of District Basic Allowance)	£420 PA
Band 3 Basic Allowance (5% of District Basic Allowance)	£210 PA

- (c) Parish Chairmen/Town Mayors Allowance should be increased proportionately in line with District Council rates and continue to be based on a 50% increase to the parish council basic allowance for corresponding band.

Band 1 Parish Chairmen/Town Mayors Allowance	£1,260 PA
Band 2 Parish Chairmen/Town Mayors Allowance	£630 PA
Band 3 Parish Chairmen/Town Mayors Allowance	£315 PA

- (d) there be no change in Travel and Subsistence Allowances :

Bicycles	20p per mile
Motorcycles	24p per mile
Motor Vehicles	45p per mile
Electric or Similar Specialised Vehicles	£1.10 per journey
Breakfast Allowance	£6.02 per meal
Lunch Allowance	£8.31 per meal
Evening Meal Allowance	£10.29 per meal
Absence overnight	£91.14
Absence overnight in London or at the National Association of Local Council's National Conference	£103.96

- (e) it would be appropriate for the payment of tolls and other parking charges to continue to be included in parish allowance schemes;
- (f) it would be appropriate for the occasions when parish members can travel by means other than by their own vehicle to continue to be defined in parish allowance schemes; and
- (g) it be noted that each parish council can determine the 'approved duties' for which it is legitimate to claim travel and subsistence allowances within the five categories specified in the 2003 Regulations.

The Committee thanked Democratic Services for their contribution in providing information to assist the panels work.

Mr Christopher White
Chairman
Parish Remuneration Panel
December 2016